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DEPARTMENT OF THE NAVY

OFFICE OF THE SECRETARY WASHINGTON, D.C. 20350-1000

SECNAVINST 1754.3A Pers-20 6 May 1994

SECNAV INSTRUCTION 1754.3A

From: Secretary of the Navy To: All Ships and Stations

Subj: DEPARTMENT OF THE NAVY ADOPTION REIMBURSEMENT POLICY (R

Ref: (a) DFAS Instruction 1341.1 (NOTAL)

Encl: (1) DoD Directive 1341.9 of 29 Jul 93

1. <u>Purpose</u>. To prescribe the procedures for reimbursing members of the Navy and Marine Corps of the expenses associated with child adoption and to implement enclosure (1).

- 2. <u>Cancellation.</u> SECNAVINST 1754.3 and report symbols OPNAV 1754-2, OPNAV 1754/5, and OPNAV 1754/6.
- 3. Applicability. This instruction applies to all active duty members of the Navy and Marine Corps including all full time support personnel (Navy Training and Administration of Reserves (TARS) and Marine Corps Reserve Full-Time Support (FTS) Personnel) who have been ordered to active duty for a continuous period of at least 180 days under Title 10 of the United States Code.

4. Responsibilities

- a. The commanding officer, or his or her designee, is the certifying official regarding validity of the member's reimbursement claim.
- b. Defense Finance Accounting Service (DFAS) Cleveland Center is the primary source for guidance concerning the Adoption Expense Reimbursement Program.
- c. DFAS Cleveland Center has distributed submission procedures for the program (reference (a)) to disbursing offices and is the servicing center for review and certification of claims for payment.
- d. The member's servicing personnel activity is the primary coordinating activity. It is the first point of contact for the reimbursement claim and the source from which to obtain copies of the DFAS procedures for claim submission.
- e. Contact Family Service Centers and chaplains for appropriate adoption and referral information.



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- f. Local legal assistance officers or Staff Judge Advocates can assist with legal questions concerning adoption.
- g. Public Affairs Officers will publicize this instruction through appropriate service channels.
- h. Points of contact for adoption reimbursement policy are Bureau of Naval Personnel (Compensation and Policy Coordination Division (Pers-205)) and Headquarters, U.S. Marine Corps (Human Resources Division, Family Programs Branch (MHF)). Point of contact for administrative support is Bureau of Naval Personnel (Personnel and Pay Support Branch (Pers-331)).
- 5. Action. Addresses are requested to ensure that the policies, provisions, and agreements delineated in this instruction, reference (a), and enclosure (1) are available for review by all hands.
- 6. Form. DD 2675, Aug 93, may be obtained from local personnel offices.

FREDERICK F. Y. PANG ASSISTANT SECRETARY OF THE NAVY (MANPOWER AND RESERVE AFFAIRS)

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Department of Defense INSTRUCTION

SECNAVIST 1754.3A 6 MAY 1994

July 29, 1993 NUMBER 1341.9

ASD(P&R)

SUBJECT: DoD Adoption Reimbursement Policy

References: (a) Section 651 of Public Law 102-190, "National Defense Authorization Act for Fiscal Years 1992 and 1993," December 5, 1991 (10 U.S.C. 1052)

- (b) Section 652 of Public Law 102-484, "National Defense Authorization Act for Fiscal Year 1993," October 23, 1992
- (c) DoD Directive 1315.7 "Military Personnel Assignments," January 9, 1987
- (d) Section 621 of Public Law 102-190, "National Defense Authorization Act for Fiscal Years 1992 and 1993," December 5, 1991 (37 U.S.C. 401)
- (e) through (g), see Enclosure 1

A. <u>PURPOSE</u>

This Instruction implements references (a) and (b) by establishing policy, assigning responsibilities and prescribing procedures for the reimbursement of qualifying adoption expenses incurred by members of the Military Services.

B. <u>APPLICABILITY</u>

This Instruction applies to the Office of the Secretary of Defense, the Military Departments, the Chairman of the Joint Chiefs of Staff and the Joint Staff, the Unified and Specified Commands, the Inspector General of the Department of Defense, the Uniformed Services University of the Health Sciences (USUHS), the Defense Agencies, and the DoD Field Activities (hereafter referred to collectively as "the DoD Components"). The term "Military Services," as used herein, refers to the Army, the Navy, the Air Force, the Marine Corps, and the Coast Guard when it is operating as a Military Service in the Navy.

C. <u>DEFINITIONS</u>

Terms used in this Instruction are defined in enclosure 2.

D. POLICY

It is DoD policy that:

1. An active duty member of the Military Services whose adoption of a child under 18 years of age is finalized on, or after, December 5, 1991, (unless the adoption was finalized

during the period defined in subsection D.2., below), and who incurs expenses for the adoption of a child, may be reimbursed up to 2,000 dollars per child (with a maximum reimbursement to one Service member of 5,000 dollars in any calendar year) for qualifying expenses. No more than one member of a dual military couple in the Military Services (including members of the U.S. Coast Guard) may be reimbursed for the expenses for the adoption of the same child. Couples where both spouses are members of the Military Services (including the U.S. Coast Guard) may not receive reimbursement under that program totaling more than 5,000 dollars in any calendar year.

- 2. Public Law No. 102-484, Section 652 (reference (b)) provides for reimbursement of adoption expenses incurred by members of the Military Services whose adoption of a child under 18 years of age was completed during the period beginning on October 1, 1990, and ending on December 4, 1991, such adoption expenses otherwise qualify for reimbursement. Such members may apply for reimbursement under the procedures prescribed in F., below. Applications submitted under this subsection must be submitted no later than October 23, 1993.
- 3. Adoptions that qualify for reimbursement include adoptions by a married couple and by a single person, adoptions of a child under 18 years of age, intercountry adoptions, and adoptions of children with special needs. Such adoptions qualify for reimbursement only if they are arranged by a state or a local governmental agency that has responsibility under state or local law for child placement, through an adoption or by a nonprofit and voluntary adoption agency that is authorized by state or local law to place children for adoption.
- 4. Benefits may be paid only after the adoption is completed. A benefit may not be paid for any expense paid to or for a member of the Military Services under any other adoption benefits program administered by the Federal Government or under any such program administered by a state or a local government.
- 5. Only active duty members of the Military Services serving on continuous active duty or full-time National Guard duty under orders specifying a period of at least 180 days may apply for reimbursement.
- 6. Service members may request voluntary extension of assignment, under DoD Directive 1315.7 (reference (c)), beyond their prescribed tour, to complete the adoption process for a child under 18 years of age.
- 7. Single members or one member of a military couple shall receive a 4-month assignment and deployment deferment from duty away from the home station for the period immediately following the date a child is placed in the home of such a member or members, as part of the formal adoption process. The member may

waive the deferment period. That 4-month deferment policy is further explained in (reference (c)).

- 8. Consistent with military requirements, commanders are encouraged to approve requests for ordinary leave once a child is placed in the home of the member for adoption to allow a period of bonding or time to establish arrangements for child care.
- 9. A child or children under the age of 18 placed in the home of the member by a placement agency for adoption is considered a dependent in determining travel and transportation allowances (Public Law No. 102-190, section 621, (reference (d)).

E. RESPONSIBILITIES

- 1. The <u>Assistant Secretary of Defense (Personnel and Readiness)</u> shall oversee compliance with this Instruction.
 - 2. The <u>Secretaries of the Military Departments</u> shall:
 - a. Ensure compliance with this Instruction.
- b. Designate a point-of-contact (POC) for adoption issues at the Military Department headquarters and disseminate information on the responsible office and its telephone number.
- c. Evaluate and approve for payment claims for reimbursement submitted by members under the jurisdiction of the Military Department concerned. The Military Department concerned shall forward the authorization for payment of the adoption reimbursement claim to the Defense Finance and Accounting Service (DFAS).
- d. Issue guidance implementing this Instruction. Such guidance shall, among other topics, specify provisions for submitting adoption reimbursement claims.
- e. Family Centers, chaplains, and legal assistance offices shall provide Service members with appropriate information and referral on the adoption process.
- f. Publicize this Instruction through appropriate Service channels.
 - 3. The Comptroller of the Department of Defense shall:
- a. Allocate resources to the DFAS for the implementation of this Instruction.
- b. Designate a POC at the DFAS Headquarters for matters under this Instruction and disseminate information including telephone number on that POC.

- c. Prescribe and implement procedures for processing and paying of claims for reimbursement.
 - d. Maintain data on expenditures on a fiscal year basis.
- e. Ensure payment of reimbursement expenses in accordance with Public Law Number 102-190, Section 651, and Public Law No. 102-484, Section 652 (references (a) and (b)).

F. PROCEDURES

- 1. Members may submit requests for reimbursement for qualifying adoption expenses under references (a) and (b) by DD Form 2675, "Reimbursement Request for Adoption Expenses," at enclosure 3. As long as the adoption is completed (by a court order or other legal decree) on, or after, December 5, 1991, qualifying adoption expenses shall be reimbursed. Under reference (b), a military member whose adoption of a child was completed during the period beginning on October 1, 1990, and ending December 4, 1991, must submit requests for reimbursement no later than October 23, 1993.
- 2. Reimbursements shall not exceed 2,000 dollars for qualifying expenses incurred in the adoption of a child; not more than 5,000 dollars may be paid for adoptions in any calendar year. Those limits for expenses apply to the following:
 - a. single members,
- b. members whose spouses are not military Service members, (including members of the U.S. Coast Guard),
- c. couples where both spouses are Military Service members (including members of the U.S. Coast Guard).
- 3. The member must submit a reimbursement request not later than one year after completion of the adoption or within one year of the date of this Instruction, whichever is later. Personnel whose adoption was completed during the period beginning on October 1, 1990, and ending on December 4, 1991, must be submitted no later than October 23, 1993. A separate DD Form 2675 shall be completed for each child whose adoption has been finalized.
- 4. The DFAS shall withhold taxes on the reimbursement and inform the member that such benefit is taxable and shall receive a separate Form W-2, "Statement of Wages and Income," issued for the amount of the adoption reimubrsement paid.
- 5. To use military treatment facilities (MTFs) for care of the preadoptive child, members must apply at the MTF for "Secretarial Designee" status for the preadoptive child. The preadoptive child becomes eligible for care under the Civilian Health and Medical Program of the Uniformed Services (CHAMPUS) at 12:01

a.m. on the day after the adoption becomes final. Members may also seek assistance from the MTF or their Service personnel office on civilian insurance options (e.g., "US-VIP issued by Mutual of Omaha") for the preadoptive child, as specified in DoD Directive 6000.3 (reference (e)).

G. EFFECTIVE DATE AND IMPLEMENTATION

This Instruction is effective immediately. Forward two copies of implementing documents to the Assistant Secretary of Defense (Personnel and Readiness) within 120 days.

Edwin Dorn

Assistant Secretary of Defense (Personnel and Readiness)

Enclosures - 3

- 1. References
- 2. Definitions
- 3. DD Form 2675, "Reimbursement Request for Adoption Expenses"

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REFERENCES, continued

- DoD Directive 6000.3, "Voluntary Private Health Insurance Conversion Program," January 5, 1988
 Sections 1044 and 1044a of title 10, United States Code Section 673 and Subchapter X1X, Chapter 7 of title 42, (e)
- (f)
- (g) United States Code

DEFINITIONS

- 1. Adoption. The legal procedure by which a person or couple takes a child that is not their biological offspring into the family and raises the child as their own. Adoption severs all legal ties between the adoptee and his or her birth parents (except in the case of stepchildren adoptions, where one biological parent is the spouse of the adopting parent and whose legal ties to the children are therefore unabridged) and establishes such ties between the adoptee and the adoptive parents. Legally, the adoptee has the same status with his or her adoptive parents, as do any nonadopted siblings.
- 2. <u>Family Centers</u>. The term family centers refers generically to Army Community Service Centers, Navy and Marine Corps Family Service Centers and Air Force Family Support Centers.
- 3. <u>Intercountry Adoptions</u>. The legal adoption of a child coming from a country other than the U.S. and its territories.
- 4. Qualifying Adoption Expenses.
- a. Reasonable and necessary expenses for the legal adoption of a child under 18 years of age, but only if such adoption is arranged through one of the following procedures:
- (1) By a state or a local government agency that has responsibility under state or local law for child placement through adoption; or
- (2) By a nonprofit and voluntary adoption agency authorized by state or local law to place children for adoption.
 - b. Does not include any expenses incurred for the following:
 - (1) By an adopting parent for travel; or
- (2) For an adoption arranged in violation of Federal, state, or local law.
- 5. <u>Reasonable and Necessary Expenses</u>. That term means the following:
- a. Public and private agency fees including adoption fees charged by an agency in a foreign country.
- b. Placement fees, including fees charged adoptive parents for counseling.
- c. Legal fees, including court costs, for services that are unavailable to a member of the Military Services under 10 U.S.C. 1044 or 1044a (reference (f)).

- d. Medical expenses, including hospital expenses of the biological mother of the child to be adopted and of a newborn infant to be adopted, for medical care given to the adopted child before the adoption, and for physical examinations for the biological mother of the child to be adopted. Members shall avail themselves of the MTFs once the child has been placed in the home by the placement agency for adoption. See subsection F.7., in this Instruction, for further information on the eligibility of the preadoptive child to use the MTFs and the CHAMPUS.
- e. Temporary foster care charges when payment of such charges is required to be made before the adoptive child's placement.
- 6. <u>Special Needs Adoptions</u>. A child shall not be considered "special needs" unless:
- a. The state with jurisdiction over the child has determined that the child cannot or should not be returned to the home of his or her parents; and
 - b. Such state has first determined that:
- (1) There exists for the child a specific factor or condition (such as his or her ethnic background, age, or membership in a minority or sibling group, or the presence of factors such as medical conditions or physical, mental, or emotional handicaps) because of which it is reasonable to conclude that such child cannot be placed with adoptive parents without providing adoption assistance under Section 673(c) of 42, U.S.C. (reference (g)), or medical assistance under Subchapter XIX of Chapter 7 of reference (g).
- (2) Except where it would be against the best interests of the child because of such factors as the existence of significant emotional ties with prospective adoptive parents while in the care of such parents as a foster child, a reasonable, but unsuccessful, effort has been made to place the child with appropriate adoptive parents without providing adoption assistance under Section 673 of 42 U.S.C. reference (g) or medical assistance under Chapter 7 of reference (g).

REIMBU (Please read Privacy Act S	JRSEMENT R atement and Appli							is form.)	
SECTION I - MEMBER INFORMATION									
1 NAME OF MEMBER (Last, First, Midd	NAME OF MEMBER (Last, First, Middle Initial) (Print or Type) 2. SSN								
3. MARITAL STATUS (Check one)	a. SINGLE		b. M	ARRIED			-	. DIVORC	ED
4. PAY GRADE	5. EXPIRATION	ON OF SERVICE	6. HO	ME TEL	EPHONE N	0.	7. WORI	TELEPH	ONE NO.
٨	DATE								
8. MEMBER'S BRANCH OF SERVICE (Mu	t be in active duty	tatus with 190 day	r of con	tingues	antico)		<u> </u>		
a. AIR FORCE	b. ARMY	tatus with 180 day	30, (0,,		RINE CORPS	 -	T		
								d. r	IAVY
9. DELIVERYADDRESS (Include 9-digit 21 applicable)	P Code and Apartm	ent number, if	10. ST	ATE OF	LEGAL RES	IDENC	E		
					IOUS REIM				YES
			c.	ALENDA	R YEAR? (C	heck o	ne)		
		,	<u> </u>						NO
SECTION II - SPOUSE INFORMATION 12. IS SPOUSE A MEMBER OF THE ARMED	EORCES (bellief)	(hous com cur	-d\ (Ch a	a(: a a a a)			VEC		T ava
13. IF YES, NAME OF SPOUSE (Last, First, I		ne 0.3. Coast Gua	T	N OF SP	OUSE	L	YES		NO
,	$\left[\left[\left[\right] \right] \right]$								
15. BRANCH OF SERVICE OF SPOUSE	- ZC V Z		T						
a. AIR FORCE b. AI	RMY c.	MARINE CORPS		d. NA	VY		e. CO	AST GUA	RD
SECTION III - ELECTRONIC FUND TRANSFI								ided.)	
16. ROUTING TRANSIT NUMBER	17. ACCOU	T NUMBER	18. A	CCOUNT	TYPE (Che	ck one)	CHEC	KING
) [
			2					SAVI	IGS
19a. INSTITUTION NAME				MAILING Code)	ADDRESS	OF INS	TITUTE (nclude 9-	digit ZIP
SECTION IV- ADOPTION INFORMATION			<u> </u>	17					
20. DATE OF HOME STUDY (YYMMDD)	21. DATE CH	ILD PLACED IN HO	ME (YY	MMDD)	22. DATE	ADOP	TION FIN	ALIZED (YMMDD)
23. NOTES:				+	1				
a. The adoption must have been finalized instruction 1341.9.	on or after Decemi	per 5, 1991, unless	you mee	e t éxcep	tions as spe	cified i	n paragra	igh D.2. o	f DOD
 b. Adoption expenses by nonactive duty r c. Reimbursement of adoption expenses 	nembers or membe	rs on active duty le	ss than final M	180 days	are not all	owable	e for reim	bursemer	nt.
adoption decree is granted are not ent	itled to be reimbur	sed.					•		
 Reimbursement claims must be submit paragragh D.2. of DOD Instruction 134 	ted no later than 36 1.9. Failure to do so	o days after adopt may result in loss	of bene	ialized, i fits.	iniess you n	neet ex	cceptions	as specifi	ed in
24. NAME OF ADOPTED CHILD (Last, Firs	t, Middle Initial)	a. DATE OF BI	RTH (YY	(MMDD)	b. SEX	heck	he)		
MALE FEMALE									
25. ADOPTION ARRANGED BY (Docume						1			- -
a. A State or Local Government	Agency that has re	sponsibility under	state o	r local	law for chi	id plac	ement th	rough ad	option.

26. EXPENSES INCURRED (Complete as applicable and attach documentation)					
a. Public and private agency fees.	\$				
Placement feet, including fees charged adoptive parents for counseling					
c. Legal fees, including court costs.					
d. Medical expenses, including hospital expenses for the newborn infant, for medical care furnished the adoptive child before the adoption, and for physical examinations of the biological mother of the child to be adopted.					
e. Expenses relating to pregnancy and childbirth for the biological mother, including counseling and maternity costs.					
f. Temporary foster care charges when such care is required before the placement of the child.					
g. Subtotal of expenses listed above (tems 26.a. through 26.f.).					
h. Amount of reimbursement previously applied for and/or received under any other adoption benefits program administered by the Federal government or under such program administered by a State or Local government.					
i. Total expenses (Subtotal (Item 26.g.) minus any reimbursements in Item 26.h.).					
SECTION V - ARMED FORCES MEMBER CERTIFICATION					
of \$5,000 in any calendar year to a member of couple where both spouses are moderically coupled that this benefit is taxable and shall be of Defense as income subject to tax. I agree not to seek further reimbursement adoption of this child. I further certify that neither I nor my spouse have received a reimbursement under program administered by the Department of Defense. To the best of my knowledgemember of the Armed Forces or U.S. Coast Guard claiming reimbursement of \$	reported by the Department under this program for the any other adoption benefit				
27. MEMBER'S NAME (Last, First, Middle Initial) (Print or Type)	b. DATE OF SIGNATURE (YYMMDD)				
SECTION VI - AUTHORIZATION AND CERTIFICATION FOR ADOPTION EXPENSES					
I certify that, based upon information provided and documentation below named individual is eligible for reimbursement of adoption expenses.					
28. NAME OF ACTIVE DUTY MEMBER (Last, First, Middle Initial)	29. SSN				
30. TITLE OF CERTIFYING OFFICIAL (Commanding Officer or Designee) (Print or Type)					
a. TYPED NAME (Last, First, Middle Initial) b. DSN	c. COMMERCIAL TELEPHONE				
d. SIGNATURE	e. DATE SIGNED YYYMMDD)				
31. DUTY STATION DELIVERY ADDRESS (APO/FPO Designation and ZIP Code)					

PRIVACY ACT STATEMENT

AUTHORITY:

5 U.S.C. 5701 - 5742, 37 U.S.C. 404 - 427, E.O. 9397, AND P.L. 102 - 190, SECTION 651.

PRINCIPAL PURPOSE(S): Used for reviewing, approving, accounting and disbursing for adoption reimbursement. The Social Security Number (SSN) is used to maintain a numerical identification system for individual claims and tax reporting purposes.

None.

DISCLOSURE:

Voluntary; however, failure to furnish information requested may result in total or partial denial of amount

APPLICATION PROCESSING INSTRUCTIONS

- 1. The member's Personnel activity will assist in completing the application for reimbursement. The member's DFAS Center will provide any additional guidance needed concerning the program.
- 2. The member will provide documentation supporting agency involvement, any final court papers, and all substantiating receipts with the claim. Submit certified copies of original court or agency documents. Documents will not be returned to the member.
- 3. If necessary, claim requests and certification forms may be mailed to the Personnel activity. Claim forms may be signed by the member's spouse under a power of attorney, which must be attached.
- 4. The member must retain copies of all related paperwork until the claim is paid or denied.
- 5. When the reimbursement request with dogumentation is complete, the member's commanding officer, or designee, will certify as to the validity of the claim by completing the Adoption Expense Certification.
- 6. The member's Personnel activity will submit the completed claims package by certified mail to: Defense Finance and Accounting Service, Cleveland Center (Code FMC), 1240 East Ninth Street, Cleveland, OH 44199-2059. Phone numbers are as follows: DSN 580-5576 and Commercial (216) 522-5576.
- 7. If the adoption and expenses are eligible for reimbursement, the Director, DFAS CL will so certify.
- 8. DFAS-CL will reimburse by check to the member's delivery address or, if requested, by EFT to the member's EFT account. DFAS-CL will withhold Federal income taxes at 20 percent and State income taxes at 4 percent, if applicable about payment, a letter detailing the reimbursed expenses will be sent to the member. A FORM W-2 will be issued and mailed to the member NLT January 31st of the year following the year of payment.
- 9. If eligibility for reimbursement cannot be determined from the documents provided or claimed expenses are not properly supported by receipts, DFAS-CL will retain the claim and request the necessary information or documentation. This must be submitted within 90 days for the claim to be reconsidered.
- 10. If the claim is denied, a letter stating denial will be sent to the member's, delivery address. The claim will not be returned to the member.

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